

CHAPTER 2 GOALS AND OBJECTIVES

VISION STATEMENT

Throughout Barren County, each community is unique and looking toward their own futures as well as the collective future. Each community endeavors to provide residents with a vibrant community while maintaining a sustainable economy, a unique “small town” character, and a high quality of life. In order to continue, the communities must plan for future growth and needs, accommodate the past, and improve upon the present. This is an integrated statement of the aspirations of the community showing how various specific plans are tied together to achieve the community objectives. The Comprehensive Plan is such a document to guide each community and the entire county with a view towards carrying out the statement of the goals and objectives.

LEGAL REQUIREMENTS FOR A COMPREHENSIVE PLAN

The Kentucky Revised Statutes (KRS) Chapter 100 requires the Planning Commission to review, amend or readopt Comprehensive Plan elements in light of social, economic, technical and physical advancements or changes at least once every five (5) years. The KRS outlines the legal requirements, which follow, that must be met in preparing and adopting the Comprehensive Plan.

KRS 100.183 - Comprehensive Plan Required

The planning commission of each unit shall prepare a comprehensive plan, which shall serve as a guide for public and private actions and decisions to assure the development of public and private property in the most appropriate relationships. The elements of the plan may be expressed in words, graphics, or other appropriate forms. They shall be interrelated, and each element shall describe how it relates to each of the other elements.

KRS 100.187 - Contents of Comprehensive Plan

The comprehensive plan shall contain, as a minimum, the following elements:

1. A statement of goals and objectives, which shall serve as a guide for the physical development and economic and social well-being of the planning unit;
2. A land use plan element, which shall show proposals for the most appropriate, economic, desirable and feasible patterns for the general location, character, extent, and interrelationship of the manner in which the community should use its public and private land at specified times as far into the future as is reasonable to foresee. Such land uses may cover, without being limited to, public and private, residential, commercial, industrial, agricultural and recreational land uses;
3. A transportation plan element, which shall show proposals for the most desirable appropriate, economic and feasible pattern for the general location, character, and extent of the channels, routes, and terminals for transportation facilities for the circulation of persons and goods for specified times as far into the future as is reasonable to foresee. Such channels, routes, and terminals may include, without being limited to all classes of highways or streets, railways, airways, waterways; routings for mass transit trucks, etc.; and terminals for people, goods, or vehicles related to highways, airways, waterways, and railways;
4. A community facilities plan element which shall show proposals for the most desirable, appropriate, economic and feasible pattern for the general location, character, and the extent of public and semi-public buildings, land and facilities for specified times as far into the future as is reasonable to foresee. Such facilities may include, without being limited to parks and recreation, schools and other educational or cultural facilities, libraries, churches, hospitals, social, welfare and medical facilities, utilities, fire stations, police stations, jails, or other public offices or administrative facilities; and
5. The Comprehensive Plan may include any additional elements such as, without being

limited to, community renewal, housing, flood control, pollution, conservation, natural resources, regional impact, historic preservation, and other programs, which in the judgment of the planning commission will further serve the purposes of the comprehensive plan.

KRS 100.191 - Research Requirements for Comprehensive Plan

All elements of the comprehensive plan shall be based upon but not limited to, the following research, analysis, and projections:

1. An analysis of the general distribution and characteristics of past and present population and a forecast of the extent and character of future population as far into the future as is reasonable to foresee;
2. An economic survey and analysis of the major existing public and private business activities, and a forecast of future economic levels, including a forecast of anticipated necessary actions by the community to increase the quality of life of its current and future population through the encouragement of economic development as far into the future as is reasonable to foresee;
3. Research and analysis as to the nature, extent, adequacy, and the needs of the community for the existing land and building use, transportation, and community facilities in terms of their general location, character, and extent, including, the identification and mapping of agricultural lands of statewide importance and analysis of the impacts of community land use needs on these lands; and
4. Additional background information for the elements of the comprehensive plan may include any other research analysis, and projections, which, in the judgment of the planning commission, will further serve the purposes of the comprehensive plan.

KRS 100.193 – Statement Of Goals And Objectives – Notice – Hearing

1. The planning commission of each planning unit shall prepare and adopt the statement of goals and objectives to act as a guide for the preparation of the remaining elements and the aids to implementing the plans. The statement

shall be presented for consideration, amendment, and adoption by each legislative body and fiscal court in the planning unit. Each legislative body and fiscal court in the planning unit may develop goals and objectives for the area within its jurisdiction which the planning commission shall consider when preparing or amending the comprehensive plan. During its preparation and that of the other plan elements, it shall be the duty of the planning commission to consult with public officials and agencies, boards of health, school boards, public and private utility companies, civic, educational, professional, and other organizations, and with citizens.

2. During the preparation of the statement of goals and objectives, and at least fourteen (14) days prior to any public hearing on the adoption, amendment, or readoption of any element of the comprehensive plan, the planning commission shall give notice of the preparation of the statement or the hearing to the following public officials in each city and county adjacent to the planning unit:
 - a. If the adjacent city or county is part of a planning unit, the notice shall be sent to the planning commission of that unit; or
 - b. If the adjacent city or county is not part of a planning unit, the notice shall be sent to the chief executive officer of that city or county government.
3. The notice required in subsection (2) of this section, and a copy of the proposed comprehensive plan element, shall also be given to the regional planning council for the area in which the planning unit is located. The council shall coordinate the review and comments of local governments and planning commissions serving planning units affected by the proposal and make recommendations designed to promote coordinated land use in the regional planning council's area of jurisdiction.
4. Any planning commission which is adopting, amending, or readopting any element of the comprehensive plan may conduct a hearing to receive testimony from adjacent planning units, city or county governments, or the regional planning council of the affected area.

KRS 100.197 – Adoption Of Plan Elements – Periodic Amendment Or Readoption

1. All elements of the comprehensive plan shall be prepared with a view towards carrying out the statement of goals and objectives. The various elements may be adopted as they are completed, or as a whole when all have been completed. The planning commission shall hold a public hearing and adopt the elements. The comprehensive plan elements and their research basis shall be reviewed from time to time in light of social, economic, technical, and physical advancements or changes. At least once every five (5) years, the commission shall amend or readopt the plan elements. It shall not be necessary to conduct a comprehensive review of the research done at the time of the original adoption pursuant to KRS 100.191, when the commission finds that the original research is still valid. The amendment or readoption shall occur only after a public hearing before the planning commission.
2. The elements of the comprehensive plan shall be reviewed by the planning commission at least once every five (5) years and amended if necessary. If the goals and objectives statement is proposed to be amended then the proposed amendments shall be submitted to the legislative bodies and fiscal courts in the planning unit for consideration, amendment, and adoption. If the goals and objectives statement is not proposed to be amended, it shall not be necessary to submit it to the legislative bodies and fiscal courts for action. If the review is not performed, any property owner in the planning unit may file suit in the Circuit Court. If the Circuit Court finds that the review has not been performed, it shall order the planning commission, or the legislative body in the case of the goals and objectives element, to perform the review, and it may set a schedule or deadline of not less than nine (9) months for the completion of the review. No comprehensive plan shall be declared invalid by the Circuit Court unless the planning commission fails to perform the review according to the court's schedule or deadline. The procedure set forth in this section shall be the exclusive remedy for failure to perform the review.
3. Within thirty (30) days after its adoption, amendment, or readoption by the planning commission, a copy of the each element of the

comprehensive plan shall be sent to public officials in adjacent cities, counties, and planning units, following the procedures provided in subsection (2) of KRS 100.193.

GOALS AND OBJECTIVES

The Joint City-County Planning Commission began the development of the update of the Comprehensive Plan by conducting anonymous public surveys throughout the county. These surveys were given to various groups throughout Barren County and were returned to the Planning Commission office. The surveys were advertised and held to solicit the opinions of the residents as to the positive and negative aspects of the community and what course that Barren County and its cities should take in the next twenty years. A meeting of public officials and agencies within Barren County was held on October 21st, 2013 to solicit comments and consultation on the development of the goals and objectives and the plan in general.

The following statement of goals and objectives is intended to provide direct guidance for the implementation of decisions made by the Planning Commission and local government bodies as related to future physical development of the community. The goals are very general statements and concepts, which express the community's needs. Objectives are specific and measurable ideas which when achieved contribute to the pertinent goal. All elements of the Comprehensive Plan shall be prepared with a view towards carrying out the statement of goals and objectives.

ECONOMIC DEVELOPMENT

GOAL 1: To strengthen and diversify the economic base of Barren County in order to increase the per capita income of its residents.

Objectives:

1. To promote the expansion of existing business and industry.

2. To attract high quality employment opportunities to the community that can utilize the skills of its workforce.
3. To support the efforts of the Glasgow – Barren County Industrial Development Economic Authority to maximize the use of federal, state, and local incentives, which promote and create an opportunity that attracts new industry as well as retaining and expanding existing industry.
4. To actively seek or encourage commercial development in order to retain as much of the retail dollars in the county as possible.
5. To provide adequate economic development infrastructure (industrial parks, speculative buildings, utilities, and capital) for the location of industrial and commercial development.
6. To provide adequate space for the proper location of commercial and industrial land use through new developments and through the re-development of existing commercial and industrial property.
7. To revitalize the downtowns of Barren County’s cities in order to fully realize their commercial potential and preserve community character.
8. To better develop and capitalize on tourism opportunities that exists in the county.
9. To stimulate and expand the agricultural economy through:
 - Maintaining or establishing strong agricultural resources (capitalization, information, and assistance).
 - Develop and sustain agricultural markets for the purchase of locally produced crops.
 - Support the agricultural community in its efforts to diversify from tobacco based economy to other farm activities that create wealth and are environmentally friendly.
 - Recognize the importance of our agricultural community by enacting Right to Farm legislation that protects working farms from increased pressure of urban sprawl.
 - Support the protection of our prime farmland through the exploration of farm

protection legislation such as Agricultural Districts.

10. To encourage small business development and stimulate entrepreneurship through training, assistance, and capitalization.
11. To promote and encourage the development of value added production of local resources.

TRANSPORTATION

GOAL 2: To develop a transportation system that will provide for the efficient, safe, convenient, and coordinated movement of people and goods within and through Barren County.

Objectives:

1. To ensure that all new developments and changes in land use have adequate streets and roadways to handle the traffic generated by the development.
2. To ensure that proposed developments do not create traffic volumes that exceed the current or future capacity of the streets that feed them.
3. To ensure that the capacity and safety of existing roadways should be maintained through proper intersection spacing, driveway location and adequate sight distances.
4. To preserve the capacity of streets through the provision of adequate off-street parking.
5. To ensure that roadway, walkway, and bikeway systems are built to adequate standards based on the functional class of the facility, adjoining land use, proposed use, existing and anticipated traffic volumes and the composition of traffic.
6. To undertake transportation improvements in a manner that will maintain or improve efficiencies. Specific policies are as follows:
 - To ensure that the streets proposed in new developments are designed in a manner

which promotes continuity with the existing street system.

- To weigh continuity of the street system against creating unnecessary through traffic. This is especially relevant when the proposed street will connect a low-density residential area with a high-density residential, commerce or industrial area.
 - To preserve the carrying capacity of streets.
 - To develop highway access management standards for all roadways.
 - To ensure that all new developments include parking designs which provide for an adequate number of parking spaces and ensure the safe flow of vehicles and pedestrians into and out of the parking area.
7. To ensure that proposed streets allow for the extension into surrounding vacant properties where appropriate. New developments should not landlock adjacent properties.
 8. To promote the creation of streets, which will help relieve existing streets and intersections, which are currently over-loaded or which have design problems.
 9. To implement the adopted GATE (Glasgow Alternative Transportation Endeavor) Plan whenever funding becomes available and it is economically feasible to do so.

GOAL 3: To work with the Kentucky Transportation Cabinet in the development of road improvements that will be beneficial to Barren County and its cities.

Objectives:

1. To participate in the development of Kentucky Transportation Cabinet's Unscheduled Highway Project Needs List, Statewide Transportation Plan and the Kentucky Six Year Highway Plan.
2. To participate in the regional transportation program by working with Barren River Area Development District through its Transportation

Council, and Development Council Transportation Committee.

3. To ensure that Barren County and its cities review their annual roadway improvement plans for consistency with one another and all components of the Comprehensive Plan. As is needed amend either the Comprehensive Plan or the roadway improvement plans to be consistent with each other.
4. In cooperation with the Kentucky Transportation Cabinet and the Tourism Development Cabinet, develop and implement a tourist information and directional signage system to enable visitors to reach tourism and other recreational destinations.
5. To make sure that the adopted GATE Plan is taken into consideration whenever state roads are widened or re-constructed.

GOAL 4: To ensure that rights-of-way and transportation corridor needs for existing and future transportation needs shall be designed and reserved.

Objective:

1. Rights-of-way should be dedicated at locations in accordance to width standards as established in either the future transportation element of the Comprehensive Plan or the subdivision regulations.

GOAL 5: To provide adequate, safe, and convenient air transportation service for Barren County and its cities.

Objectives:

1. To maintain a general aviation facility that meets the air transportation needs of the businesses and residents of Barren County.
2. New general aviation facilities and helipads should be located to minimize adverse impacts on surrounding areas including flight paths that

minimize non-sensitive areas and adequate clear and safety areas.

3. To permit only compatible land uses within proximity of the Glasgow – Barren County Airport, with consideration for future air traffic characteristics.
4. To prohibit the subdivision of land for residential and high density commercial or industrial land uses in close proximity to the Glasgow – Barren County Airport.

PUBLIC SAFETY

GOAL 6: To ensure that residents, businesses, industries and new developments have adequate emergency medical services, police, and fire protection.

Objectives:

1. To provide adequate and stable funding sources for the emergency medical services, volunteer fire departments, and law enforcement agencies to ensure proper operation for protection of the residents.
2. To attract and retain more volunteer firemen.
3. To support and expand the recently formed Drug Task Force to address the growing drug production and usage problem.
4. To require that new developments be served by adequate emergency medical services, police, and fire protection.
5. To require that new developments install fire hydrants, adequately sized waterlines, and provide adequate pressure to meet minimum fire protection standards.
6. To upgrade existing undersized waterlines in order to meet minimum fire protection standards, which may require the installation of fire hydrants.

GOAL 7: To develop and maintain a coordinated and responsive emergency management services system.

Objectives:

1. To develop and maintain a Hazard Mitigation Plan in order to minimize the impact of disasters upon human life and property.
2. To expand the countywide warning system in an effort to alert all residents of impending disasters and provide valuable seconds to find shelter.
3. To adequately fund the disaster and emergency services agency.
4. To adequately fund the emergency medical services system.
5. To continue to plan and develop Homeland Security procedures in conjunction with the local emergency services, police, sheriff, fire departments, state police and federal agencies.

HOUSING

GOAL 8: To encourage the development of a diversified supply of safe, decent, affordable and standard housing.

Objectives:

1. To reduce or eliminate sub-standard or dilapidated housing and to seek funds for the revitalization of deteriorating neighborhoods through redevelopment projects and other government grant and loan programs.
2. To seek affordable housing opportunities for low and moderate income families.
3. To seek the development of more rental units, both single and multi-family, for low and moderate-income families.

4. To seek additional housing opportunities for the increasing elderly population, especially the development of assisted living housing.
5. To seek the orderly development of the housing supply to meet future needs of the social characteristics of the population, age groups, and income levels by encouraging a variety of residential densities and types.
6. To develop or better utilize existing support services (i.e.: homeowner counseling, special financing) for low-to-moderate income families and those with special needs such as the disabled, elderly, homeless, and single parent families.
7. To require new home construction to be completed in accordance with state and local building codes.

1. To encourage and support the maintenance of the BRAVE consortium to take advantage of existing training programs.
2. To utilize existing training facilities and equipment to provide programs to meet the needs of residents and expand as necessary to keep abreast of the skills needed for the ever-changing economy.
3. To provide educational and occupational training opportunities for welfare recipients to develop self-sufficiency and reduce welfare rolls.
4. To ensure the provision of supportive services (transportation, child care) to allow the workforce to take advantage of needed training opportunities.
5. To expand training opportunities through the use of existing videoconferencing facilities or other technologies.
6. To expand curriculums and explore new and different methods of educating and training our children and workforce.
7. To support the goals and objectives of the Barren County, Glasgow and Caverna Board of Education's Consolidated Plans and Facilities Plans.
8. To improve and expand school facilities to provide adequate educational facilities for the young and continuing education for adults and to accommodate future growth.

HUMAN RESOURCE DEVELOPMENT

GOAL 9: To ensure the availability of adequate programs and facilities to provide opportunities for the youth in the community.

Objectives:

1. To encourage the provision of affordable child day care centers and before and after school care programs.
2. To develop programs and facilities that will provide youth the opportunities for recreation, physical fitness, mentoring and other activities to stimulate their social, physical and mental needs.

GOAL 10: To develop and maintain a skilled workforce through upgraded training in educational and occupational skills for the existing workforce.

Objectives:

GOAL 11: Increase facilities and services to assist the elderly to remain in independent living arrangements in order to prevent premature institutionalization.

Objectives:

1. To encourage the expansion of in-home services to those elderly of highest priority.
2. To improve the availability and affordability of public transportation services for the elderly.

3. To provide and promote daily participation in social and recreational activities.

NATURAL, CULTURAL, AND PHYSICAL RESOURCES

GOAL 12: To preserve the environmental integrity of the natural, cultural and physical resources of Barren County and its cities.

Objectives:

1. To encourage development that meets the highest possible physical and environmental standards.
2. To maintain a high quality of clean air.
3. To protect and preserve the quality and quantity of water resources, both surface and groundwater.
4. To identify, recognize and restore historically significant sites and structures.

GOAL 13: To protect the natural beauty of Barren County and its cities in order to maintain and improve it as a place of residence and destination.

Objectives:

1. To maintain a clean community by enacting ordinances that address nuisances, littering, unsafe and unfit structures, and other issues that will prevent future eyesores or eliminate health and safety problems to the residents.
2. To implement code enforcement in those areas currently not served to protect, promote, and improve the health, safety, and welfare of the residents.
3. To undertake downtown beautification and revitalization in Barren County's cities.

4. To make the entrances to the cities and the county more attractive.
5. To protect the historic and natural resource values by encouraging a "built environment" that is harmonious with the natural beauty of Barren County.
 - Encourage the protection of trees, vegetation and natural features during development.
 - Encourage the reuse of existing structures, especially those that are historic.
 - Consider the adoption of sign ordinances.
 - Encourage the installation of underground utilities for new developments.

QUALITY OF LIFE AND COMMUNITY CHARACTER

GOAL 14: To maintain the rural "hometown character" and improve the quality of life of Barren County while accommodating growth and development.

Objectives:

1. To implement growth management tools that will help preserve the values and character of Barren County.
2. To encourage the identification, maintenance, and protection of significant historic buildings, structures, fences, and other features through education and designation of local historic districts and places.
3. To support the Historical Society in its efforts to seek funding for operations and project development activities related to historic preservation.
4. To support the goals and objectives of the Glasgow Renaissance / Main Street program.

5. To support the goals and objectives of the Glasgow Historic Preservation Commission.
6. To seek federal and state assistance in the revitalization efforts of the Downtown Historic District and all historic sites throughout the county.
7. To promote the development of streetscapes, such as walkways, lighting and vehicular parking lots, in historic preservation areas that are compatible with the surrounding buildings and landscape and easy to use.
8. To promote the creation of local Neighborhood Associations to preserve and protect new and existing neighborhoods.
9. To provide for programs and facilities that promote the cultural segments of Barren County's rich heritage and to provide for the establishment and location of specialized centers for community activities.
10. To increase the shopping opportunities within the community.
11. To increase the number and diversity of restaurants in the community.

INFRASTRUCTURE

GOAL 15: To provide infrastructure facilities that will accommodate the growth of Barren County and its cities, protect the environment, and enable economic development for its residents.

Objectives:

1. To construct, maintain, improve and expand water systems in order to provide potable water and fire protection to all citizens of the community and to ensure the capacity to accommodate economic development and growth in the community.
2. To construct, maintain, improve and expand wastewater systems in order to protect the

environment and accommodate development and growth in the community.

3. To develop, improve and/or expand the telecommunication and digital information systems in the community.
 - Work with community service providers to ensure the extension and development of modern telecommunication facilities to include high speed internet lines, videoconferencing systems, cellular services and multimedia services.
 - Require cellular telecommunication service providers to co-locate or share towers/facilities with other providers in order to minimize the proliferation of towers/facilities.

COMMUNITY FACILITIES AND PUBLIC SERVICES

GOAL 16: To develop and maintain a solid waste management system.

Objectives:

1. To encourage and increase recycling efforts and facilities county-wide.
2. To require mandatory solid waste collection.
3. To maintain a solid waste education program that will inform the residents about the need for collection and recycling and the negative aspects of littering and roadside/sinkhole dumping.

GOAL 17: To improve recreational opportunities.

Objectives:

1. To develop a well-rounded recreation program that serves all age and income levels in the community.

2. Establish an open space plan and green space plan for park and recreation opportunities.
3. To develop or expand programs or activities for teenagers and young adults.

LAND USE AND DEVELOPMENT

GOAL 18: To encourage the location and development of different land uses in the most appropriate manner.

Objectives:

1. To study, develop and implement improved land use regulations in areas of the county where fast growth has and will continue to provide negative impacts on surrounding land uses.
2. To provide sufficient land area to provide the various types of land uses needed to meet current as well as future needs.
3. To recognize that the karst topography of Barren County is a special landscape and that proper development should occur to protect the environment, residents and homeowner. The sensitivity of the topography and the impact on the groundwater must be considered in the development of regulations.
4. To prohibit development in sinkholes.
5. To promote planned development so as to ensure the best possible utilization of land within the cities and county.
6. To direct growth into areas where infrastructure (such as water, sewer, stormwater drainage, and natural gas) and public services are currently present and are not being utilized to full capacity.
7. To ensure that all land uses are developed in a manner compatible with surrounding land uses.
8. To implement open space and landscape buffers between residential and commercial or industrial land uses.

9. To promote aesthetically pleasing commercial development with appropriate access, signage and landscaping.
10. To encourage redevelopment of vacant retail centers / big box outlet stores.
11. To prohibit development in the boundaries of flood plains of 100 years frequency or less unless adequate preventative measures are taken.
12. To require that all development or redevelopment provides adequate drainage.
13. To facilitate a good transition between land uses of varying types and density.
14. To promote contiguous and in-fill development in the interest of providing community services and public facilities to new developments in the most cost effective manner.
15. To discourage urban sprawl and to encourage development of vacant tracts of land which are adjacent to developed areas.
16. To preserve neighborhoods and housing.
17. To utilize, to the greatest degree possible, existing community facilities.
18. To encourage the adaptive reuse of existing buildings.
19. To ensure proper development around the Barren River Reservoir in order to protect an environmentally sensitive asset, safeguard the county's water supply, and protect future economic opportunities.
20. To encourage land development decisions which preserve open space, woodlands, historic features, and prime agricultural land.
21. Develop a storm water management plan and implementation process for the cities and urban areas of Barren County.

REGULATORY

GOAL 19: To utilize regulations and policies to ensure fairness, standardization, consistency, and

the availability of services in the growth management process.

Objectives:

1. To implement, administer, and enforce all regulations in Barren County and its cities in a manner that is fair and equitable to its citizens.

GOVERNANCE AND CIVIC ORGANIZATIONS

Goal 20: To better utilize existing resources to improve the standard of living for Barren County residents.

Objectives:

1. To continue to develop and expand the leadership in the community.
2. To increase the number of volunteers and active participants in the effort to improve Barren County.
3. To seek and use the involvement of all sectors of the community in the decision making and policy development activities of civic and governmental bodies.
4. To improve the communications between governments, agencies and civic organizations within Barren County in order to encourage cooperation, prevent duplication of efforts, and to maximize the use of its limited resources (financial and manpower).